## No. 13C-380 (Judge Thomas C. Wheeler)

#### IN THE UNITED STATES COURT OF FEDERAL CLAIMS

# AGILITY DEFENSE & GOVERNMENT SERVICES, INC., Plaintiff,

v.

### UNITED STATES OF AMERICA, Defendant.

### DEFENDANT'S MOTION TO DISMISS, OR, IN THE ALTERNATIVE, MOTION FOR SUMMARY JUDGMENT AND OPPOSITION TO PLAINTIFF'S MOTION FOR SUMMARY JUDGMENT AND APPENDIX

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#### IN THE UNITED STATES COURT OF FEDERAL CLAIMS

AGILITY DEFENSE & GOVERNME	NT)	
SERVICES, INC.,	)	
	)	
Plaintiff,	)	
	· )	
v.	)	No. 13C-380
	)	(Judge Thomas C. Wheeler)
UNITED STATES OF AMERICA,	)	
	)	
Defendant.	)	

# DEFENDANT'S MOTION TO DISMISS, OR, IN THE ALTERNATIVE, MOTION FOR SUMMARY JUDGMENT AND OPPOSITION TO PLAINTIFF'S MOTION FOR SUMMARY JUDGMENT AND APPENDIX

Pursuant to Rules 12(6)(b) and 56 of the Rules of the United States Court of Federal Claims (RCFC), defendant, the United States, respectfully requests that the Court dismiss the complaint for failure to state a claim upon which relief can be granted, or, in the alternative, enter summary judgment in the Government's favor. The undisputed material facts show that Agility entered into a fixed price contract for the delivery of weapons, for which it bore the risk of increased costs; that the United States made no changes to the contract; did not change the design specifications of the weapons sought under the contract; did not constructively change the contract; and did not create conditions that rendered the performance of the contract impossible or commercially impracticable. Thus, Agility cannot meet its burden, as a matter of law, to demonstrate that it is entitled to an equitable adjustment. In support of this motion to dismiss, and opposition to Agility's motion for summary judgment, defendant relies upon the complaint and attachments, plaintiff's motion for summary judgment and appendix, this brief, and our

appendix.

### STATEMENT OF THE ISSUES

- 1. Whether Agility Defense & Government Services, Inc. (Agility) is entitled to an equitable adjustment in the amount of \$1,369,377.47, under Delivery Order D006, that was issued pursuant to contract W91CRB-04-D-0025, a fixed-price, indefinite-delivery, indefinite quantity (IDIQ) type contract with the Department of the Army (Army), based upon the Army's alleged changes to the contract, including alleged "changed design specifications," and duty to reimburse Agility for its additional costs, pursuant to FAR 52.243-1 Changes Fixed Price (AUG 1987). Compl. ¶¶ 20, 23, 24.
- 2. Whether Agility's continued performance of the contract after April 7, 2010, when, pursuant to FAR 52.216-22, Agility was "not required to make any deliveries under the contract after two years after original delivery date," constitutes a constructive change to the contract for which Agility is entitled to an equitable adjustment in the amount of \$1,369,377.47. Compl. ¶ 22.
- 3. Whether Agility is entitled to an equitable adjustment in the amount of \$1,369,377.47, based upon alleged "circumstances that were impossible and commercially impracticable." Compl. ¶ 23.

<sup>&</sup>quot;Compl. at ¶ \_\_" refers to the paragraph within Agility's complaint, filed on June 7, 2013. Pl. Mot., p. \_\_\_" refers to the ECF page number of Agility's motion for summary judgment, filed on September 6, 2013. "Pl. Mot., Exhibit A, p. \_\_\_" refers to the ECF page number of Exhibit A, attached to Agility's motion for summary judgment. "Pl. Mot., Attachment \_\_\_\_, p. \_\_\_" refers to the ECF page number of the numbered attachment appended to Agility's motion for summary judgment. "Def. App. \_\_\_" refers to the page of defendant's appendix filed with our motion.

4. Whether Agility is entitled to an equitable adjustment in the amount of \$1,369,377.47, because the Government received "the benefit of the new production SPG-9 variants" at an increased cost to Agility. Pl. Mot., p. 2.

### STATEMENT OF THE CASE

### I. Nature Of The Case

Plaintiff, Agility Defense & Government Services, Inc., formerly Taos (Agility) seeks an equitable adjustment in the amount of \$1,369,377.47, for costs incurred in procuring and delivering SPG-9 weapons to the Army, under fixed price Contract W91CRB-04-D-0025, Delivery Order 006. (Compl. at ¶1, and Prayer). Agility alleges changes under FAR 52.243-1, including changed design specifications (Compl. ¶¶ 20, 24); constructive change (Compl. at ¶22); and impossibility and commercial impracticability. (Comp. at ¶23).

At the motion-to-dismiss stage, Agility is not required to prove its case. But its pleadings must allege facts that, if later proven, would entitle it to relief. *See* RCFC 8(a) (requiring that the complaint contain allegations "showing that the pleader is entitled to relief"). Because, as discussed below, Agility fails to allege sufficient facts to support its claims, there can be no recovery.

In its motion for summary judgment, Agility argues that because "[t]he Government received the benefit of new production SPG-9 variants," it should be required to pay Agility its unreimbursed costs for providing the new production SPG-9 weapons. Pl. Mot., p. 3. Contrary to Agility's argument, however, the Government received only the performance required under the contract. That performance pursuant to the contract, leaves no basis for recovery for Agility

under these circumstances. Agility offered to provide a particular number of weapons at a particular price under a firm fixed-price contract and it bore the risk of price increases. There is no legally cognizable justification or basis for Agility's claim. Therefore, the Government respectfully requests that the Court dismiss Agility's complaint, or, in the alternative, deny Agility's motion for summary judgment.

### II. Statement of Facts<sup>2</sup>

On May 21, 2004, Agility submitted a proposal in response to the solicitation pertaining to Contract W91CRB-04-D-0025. Def. App. A8-A16. With respect to CLIN 0003, which required "SPG-9, Recoilless Guns, 73mm," Agility estimated a unit price of \$10,476.35 for "[n]ew equipment." Def. App. A12, A16. In their proposal, Agility also stated that "[i]f new production is required because other DoD requirements receive priority on stock items, Taos will deliver new production weapons. Delivery of new production stocks will take approximately 120 days from approval of Export License." Def. App. A15.

On July 12, 2004, the Government and Agility entered into Contract W91CRB-04-D-0025, an indefinite-delivery indefinite-quantity (IDIQ) contract, in which Agility agreed to deliver particular soviet style weapons to the United States, among which were "SPG-9

<sup>&</sup>lt;sup>2</sup> Because we disagree with Agility's' statement of the facts, as set forth in Agility's brief, Pl. Mot., pp. 2-3, and Exhibit A, Ms. Chillcott's Affidavit, we provide a brief fact section to place the undisputed facts in their proper light. For the purposes of this motion only, we agree with the facts that are supported by evidence, such as the contract and other documents. As discussed below, we disagree with statements that contain Agility's interpretation of the facts or amount to argument. We also reserve the right to challenge each asserted fact in any subsequent proceeding.

Recoilless Gun, 73 mm." Pl. Mot., Exhibit A, p. 7; Attachment 1, pp. 13-14. The contract stated that the "proposed equipment may be new, new surplus, used, overhauled, or refurbished." *Id.* at 14. The contract further stated that "[i]ndividual delivery orders issued under the basic contact will be on a firm, fixed price basis." *Id.* At 14.<sup>3</sup>

The contract incorporated Far 52.216.22 INDEFINITE QUANTITY (Oct 1995), which states:

(d) Any order issued during the effective period of this contract and not completed within that period shall be completed by the Contractor within the time specified in the order. The contract shall govern the Contractor's and Government's rights and obligations with respect to that order to the same extent as if the order were completed during the contract's effective period; *provided*, that the Contractor shall not be required to make any deliveries under this contract after 2 years after original delivery date.

*Id.* at 28 (emphasis in original).

On December 7, 2007, the parties subsequently entered into Delivery Order D006, which stated the quantity, unit price, and nature of the contract. Pl. Mot., Attachment 2, pp. 31-43. Pursuant to Item 0004 of Delivery Order D006, Agility agreed to deliver "SPG-9, 73mm Smoothbore Recoilless Rifle to include the PGO-9 Optical 4x sight." *Id.* at 34. Delivery Order D006 incorporated the contract provision that the "proposed equipment may be new, new surplus, used, overhauled, or refurbished." Pl. Mot., Exhibit A, p. 7; Attachment 1, p. 14. Agility offered a firm fixed unit price of \$5,864.00 per weapon for a total price of \$1,319,400.00, for the required 225 weapons. *Id.* at 34; Compl. ¶6. The delivery date for the weapons was

<sup>&</sup>lt;sup>3</sup> In its motion, Agility states: "a) the Government awarded the Base Contract to DGS (Chillcott Aff. at para. 3)." Pl. Mot., p. 2. We agree with this statement, to the extent that it is supported by the contract, which speaks for itself.

April 7, 2008. Pl. Mot., Attachment 2, p. 42. Pursuant to FAR 52.216-22, Agility's obligation to perform ceased on or about April 7, 2010.

Agility and the Government entered into Bilateral Modification P00004, with an effective date of April 1, 2010.<sup>4</sup> Def. App. A-34-A36. Bilateral Modification P00004 stated that "Taos will not meet the current delivery date" and that "[t]he revised delivery date is not yet known." Def. App. A36. Pursuant to Bilateral Modification P00004, Agility agreed to provide "20,000 YAK-B Links as consideration for late delivery," under Delivery Order D006. Modification 4 did not contain a specific delivery date. Def. App. A35-A36.

Agility failed to perform under the contract by the April 7, 2010 date.

Between April 1, 2010 and March 10, 2011, Agility failed to deliver the weapons required under Delivery Order D006. During that time frame, Agility and the Government continued to discuss performance of the contract. Some of the communications regarding these discussions are provided as attachments to Agility's motion. Pl. Mot., Attachments 3-6, pp. 45-99.

Based upon these discussions and Agility's inability to deliver the weapons, the parties mutually agreed to Bilateral Modification P00007<sup>5</sup> to "set firm delivery schedules," with an

<sup>&</sup>lt;sup>4</sup> In its motion, Agility states: "b) DGS's obligation to perform under the Base Contract was extinguished (id. at para. 6)." Pl. Mot., p. 2. We disagree with this statement and the information contained in paragraph 6 of Exhibit A, because they contain Agility's interpretation of the facts and argument.

<sup>&</sup>lt;sup>5</sup> In its motion, Agility incorrectly refers to Bilateral Modification P00007, with an effective date of March 11, 2011, as "Modification 00006 ('Bilateral Modification')". Pl. Mot., Exhibit A, p. 9. Modification P00006, with an effective date of January 7, 2011, only revised delivery dates.

effective date of March 10, 2011. Pl. Mot., Attachment 7, pp.101-104. In Box 14 of Bilateral Modification P00007, Agility expressly waived its right under FAR 52.216-22; "regarding the restriction on not requiring the contractor to make delivery after 2 years after the original delivery date." Additionally, Bilateral Modification P00007 described: 1) the delivery dates as "firm dates subject only to the requirements for actions by the USG;" 3) stated that the variant of the SPG-9 weapons that Agility offered was "SPG-9/73 mm Arsenal Anti-Tank Grenade Launcher ATGL-H with Optical Sight PGOK-9. NEW PRODUCTION;" and 3) set firm delivery dates. There is no mention of a price increase in Bilateral Modification P00007. Pl. Mot., Attachment 7, pp.102-104.

Upon delivery of the weapons, 8 Agility submitted a request for equitable adjustment, Pl.

Def. App. 37.

In its motion, Agility states: "(c) after DGS's obligation to perform was extinguished, the Government induced DGS to perform under the delivery Order with a promise to 'seriously consider' the REA (id at para. 7)." Pl. Mot. p. 3. We disagree with this statement and the information contained in paragraph 7 of Exhibit A, because they contain Agility's interpretation of the facts and argument.

<sup>&</sup>lt;sup>7</sup> In its motion, Agility states: "(d) after DGS expressly reserved its right to submit the REA, which it expected to be 'seriously consider[ed],' the Government modified the delivery order to provide for the delivery of differing and more expensive goods (id, at para's 8, 9).")." Pl. Mot., p. 3. We disagree with this statement and the information contained in paragraphs 8 and 9 of Exhibit A, because they contain Agility's interpretation of the facts and argument.

<sup>&</sup>lt;sup>8</sup> In its motion, Agility states: "(e) DGS delivered differing and more expensive goods, per the Bilateral Modification (<u>id.</u> at para. 10);" and"(f) the Government accepted the differing and more expensive goods (<u>id.</u>) Pl. Mot., p. 3. We agree that Agility delivered SPG-9 weapons, but disagree with these statements and the information contained in paragraph 10 of Exhibit A, because they contain Agility's interpretation of the facts and argument.

Mot., Attachment 9, pp.108-131, which the contracting officer denied on July 10, 2012. *Id.* 135-136. Agility filed a Certified Claim on August 7, 2012. Pl. Mot., Attachment 10, pp 133-134. The contracting officer denied Agility's Certified Claim on January 16, 2013. Pl. Mot., Attachment 11, pp. 169-173.

On June 7, 2013, Agility filed a complaint in this Court. On September 6, 2013, Agility filed a motion for summary judgment, before defendant had an opportunity to file a response to the complaint.

### **ARGUMENT**

The undisputed material facts demonstrate that Agility entered into a fixed price contract for which it bore the risk of increased costs and that the Government made no changes to the contract for which Agility is entitled to an equitable adjustment. Accordingly, as a matter of law, the Court should dismiss the complaint.

### I. Standard Of Review

RCFC 12(b)(6) authorizes the dismissal of a complaint if, assuming the truth of its allegations, it fails to state a claim upon which relief can be granted as a matter of law. A motion to dismiss pursuant to RCFC 12(b)(6) should be granted when a plaintiff alleges facts that do not entitle it to a legal remedy. *See Godwin v. United States*, 338 F.3d 1374, 1377 (Fed. Cir. 2003). Under RCFC 8(a), a pleading must contain "a short and plain statement of the claim showing

<sup>&</sup>lt;sup>9</sup> In its motion, Agility states: "(g) DGS submitted the REA, which was rejected by the Government (<u>Id</u>. at para. 11)." Pl. Mot., p. 3. We agree with this statement, to the extent that it is supported by the document contained in Attachment 9, which speaks for itself.

that the pleader is entitled to relief." The United States Supreme Court has explained that a complaint "must contain sufficient factual matter, accepted as true, to 'state a claim to relief that is plausible on its face." *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009) (quoting *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 570 (2007)), with "facts sufficient to nudge 'claims across the line from conceivable to plausible." *Trinco Investment Co. v. United States*, 722 F.3d 1375, 1380 Fed. Cir. (2013) (quoting *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 570 (2007)). The allegations of the complaint must show more than "a sheer possibility that a defendant has acted unlawfully." *Id.* The Court should assume that well-pleaded facts alleged in the complaint are true, but "[t]hreadbare recitals of the elements of a cause of action, supported by mere conclusory statements, do not suffice." *Id.* (citing *Twombly*, 550 U.S. at 555). However, a complaint's legal conclusions are not entitled to deference. *See id.* (quoting 2A Jeremy C. Moore, *Moore's Federal Practice*, ¶ 12.07 [2.-5] (2d ed. 1992)).

Pursuant to RCFC 56, summary judgment as to any claim is appropriate when there is no genuine issue as to any material fact and the moving party is entitled to judgment as a matter of law. See RCFC 56(c); see also Celotex Corp. v. United States, 477 U.S. 317, 322 (1986); Anderson v. Liberty Lobby, Inc., 477 U.S. 242, 247-48 (1986). A dispute is "genuine" only if the evidence is such that a reasonable jury could return a verdict for the non-moving party.

Anderson, 477 U.S. at 248; see also Sweats Fashions, Inc. v. Pennill Knitting Co., 833 F.2d 1560, 1562 (Fed. Cir. 1987). Thus, when the record as a whole would not lead a rational trier of fact to find for the non-moving party, there is no genuine issue for trial. See Matsushita Electric Industrial Co., Ltd. v. Zenith Radio Corp., 475 U.S. 574, 587 (1986); accord Celotex, 477 U.S. at

327. A fact is material if it could affect the outcome of the suit, and the substantive law applicable to the case determines its materiality. *See, e.g., Spirit Leveling Contractors v. United States*, 19 Cl. Ct. 84, 89 (1989).

## II. The Government Made No Changes To The Contract That Are Covered By The Changes Clause

In its complaint, Agility alleges that through Bilateral Modification P00007, "the contract was modified to require DGS to provide 225 new production 'SPG-9/73 mm Arsenal Anti-Tank Grenade Launcher ATGL-H with Optical Sight PGOK-9," rather than the originally designated new surplus 'SPG-9, 73mm Smoothbore Recoilless Rifle with the PGO-9 Optical 4x sight." Compl. ¶ 19. Additionally, Agility alleges that its offer to provide "new production" rather than "new surplus" weapons constituted a change to the contract. Compl. ¶¶ 18, 19. Agility characterizes the requirements of this bilateral modification as a "changed design specification," which resulted in additional costs, for which it seeks reimbursement. Compl. ¶ 20.

FAR 52.243-1 Changes – Fixed Price (AUG 1987) states, in part:

- (a) The Contracting Officer may at any time, by written order, and without notice to the sureties, if any, make changes within the general scope of this contract in any one or more of the following:
- (2) Drawings, designs, or specifications when the supplies to be furnished are to be specially manufactured for the Government in accordance with the drawings, designs, or specifications.
- (2) Method of shipment or packing.
- (3) Place of delivery.

Bilateral Modification P00007 did not change the design specifications of the weapons, but stated, among other things, the variant and supplier of the SPG-9 weapons that Agility

offered to procure. The supplier was to be Arsenal and the weapons were to be "SPG-9/73 mm Arsenal Anti-Tank Grenade Launcher ATGL-H with Optical Sight PGOK-9. NEW PRODUCTION." Pl. Mot., Attachment 7, p. 102. Agility itself determined the variant and supplier of the weapons, not the Government.

In the attached declaration, Mr. Terry McBee, Contracting Officer for Agility's contract, describes the background and terminology used in Bilateral Modification P00007, which he drafted. Def. App. A1-A7. Mr. McBee explains that Agility provided the name of the SPG-9 weapons that was included in Bilateral Modification P00007, "SPG-9/73 mm Arsenal Anti-Tank Grenade Launcher ATGL-H with Optical Sight PGOK-9." Def. App. A3, ¶¶ 11-12. He notes that Agility was required to identify the supplier and the variant of the weapons it would obtain for the End User Certificate (EUC), "a document needed by the Bulgarian Government in order to grant an export license used to transport weapons between countries." Def. App. A2, ¶9, A25. In the EUC, Agility stated that it would obtain the weapons from a manufacturer, "Arsenal JSC, 100 Rozova Dolina St., 6100 Kazanlak, Bulgaria (manufacture)" and identified the nomenclature for this subcontractor's version of the SPG-9 as, "225 SPG-9/73mm Arsenal Anti-Tank Grenade Launcher ATGL-H with Optical Sight PGOK-9." Def. App. A3, ¶11; A5, A6. Mr. McBee states that the weapons that Agility offered to procure in 2011 "were nothing more than a variant of the original Hungarian SPG-9 weapons that Agility had offered to provide in the Delivery Order (DO) in December 2007." Def. App. A3, ¶13. The weapons may have been described slightly differently in DO006 and Bilateral Modification P00007. However, as Mr. McBee states, "The difference in terminology describing the weapons in the DO and in Bilateral

Modification P00007 merely reflects the change in the source of the weapons to the new subcontractor, Arsenal, and identifies the specific name used by Arsenal for marketing its SPG-9 weapons." Def. App. A3, ¶14. Additionally, as he states in his declaration, Mr. McBee "used the same description of the weapons and the source of the weapons that Agility provided for the EUC in Bilateral Modification P00007, in order to ensure consistency between the wording of the EUC and the wording of Bilateral Modification P00007." Def. App. A3, ¶12.

Additionally, the Government did not change the contract by the inclusion of "new production" in Bilateral Modification P00007. The contract stated that the "proposed equipment may be new, new surplus, used, overhauled, or refurbished." Exhibit A, Attachment 1, p. 14. The Government never wavered from this requirement and never unilaterally required Agility to complete the contract with new production weapons. As described in Mr. McBee's Declaration, initially, Agility elected to procure new surplus weapons. When the weapons were unavailable, Agility elected to procure new production weapons from Arsenal in order to complete contract performance, and the parties mutually agreed to this alternative in Bilateral Modification P00007. Def. App. A3, ¶15; Pl. Mot., Attachment 7, pp. 101-104.

### III. Agility Accepted The Risk For Increased Costs Of New Production Weapons

Agility further alleges that Bilateral Modification P00007, which required "the procurement of new production SPG-9 variants with revised delivery terms" as "a change under FAR 52.243-1 because it constituted an increase in the cost and time required for performance that required the CO to make an equitable adjustment to the contract price." Compl. ¶24. However, the contract and Delivery Order D006 specified that the contract was on a firm fixed

price basis, for which Agility clearly accepted the risk of performance.

By definition, a firm fixed price contract is one that "provides for a price that is not subject to any adjustment on the basis of the contractor's cost experience." 48 C.F.R. § 16.202-1 (2000). This contract type places upon the contractor maximum risk and full responsibility for all costs and resulting profit or loss, providing a maximum incentive for the contractor to control costs and perform effectively while imposing a minimum administrative burden upon the contracting parties. *Id.*; *see also*, *Dalton v. Cessna Aircraft Co.*, 98 F.3d 1298, 1305 (Fed. Cir. 1996) ("Because fixed price contracts do not contain a method for varying the price of the contract in even unforeseen circumstances, they assign the risk to the contractor that the actual cost of performance will be higher than the price of the contract."). Thus, the fact that there were unforeseen increases in the cost of performance does not alter the fact that those costs are to be borne by the contractor. *ITT Arctic Services, Inc. v. United States*, 524 F.2d 680, 691 (Ct. Cl. 1975) ("Where one agrees to do, for a fixed sum, a thing possible to be performed, he will not be excused or become entitled to additional compensation, because unforeseen difficulties are encountered.") (quoting *United States v. Spearin*, 248 U.S. 132, 136 (1918)).

Agility is responsible for the increased costs that were incurred when, as part of Bilateral Modification P00007, it elected to procure new production weapons because the contract and Delivery Order D006 stated that the procurement was for a firm fixed price that the Government had accepted. The contract expressly provided that the "proposed equipment may be new, new surplus, used, overhauled, or refurbished." Pl. Mot. Attachment 1, p. 14. Agility encountered delays and difficulty in obtaining new surplus weapons from its first subcontractors, but was able

to procure new production weapons from another subcontractor, Arsenal, at an increased cost. Consequently, when it agreed to procure the weapons in December 2007, Agility expressly accepted the risk that performing the contract could cost more than it had anticipated.

Additionally, Agility was well aware of the possibility that new production weapons could cost more than new surplus weapons. In its proposal dated May 21, 2004, Agility listed the unit cost for "new" "SPG-9, Recoilless Gun, 73 mm" as \$10,476.35. Def. App. A12, A16. However, in its response to Delivery Order D006 in December 2007, Agility elected to provide weapons at a unit cost of \$5,864.00, a little more than half the unit cost of the "new" weapons that Agility offered in March 2011 in Bilateral Modification P00007. Thus, the likelihood that new production weapons would cost significantly more than Agility actually bid in response to Delivery Order D006 was foreseeable. Under the terms of the firm fixed price contract, Agility bore the risk that it might not be able to obtain the weapons at the lower unit cost and it is not now entitled to an equitable adjustment for its increased costs.

# IV. Agility's Continued Performance After April 7, 2010, Was Not A Constructive Change To The Contract

In its complaint, Agility alleges that its "continued performance, despite its having no obligation to do so pursuant to FAR. 52.216-22, constituted a constructive change to the terms of the contract" for which it should be compensated. Compl. ¶22. However, Agility fails to allege facts to support its claim of a constructive change.

"A constructive change occurs where a contractor performs work beyond the contract requirements without a formal order, either by an informal order or due to the fault of the Government." *International Data Products Corp. v. United States*, 492 F.3d 1317, 1325 (Fed.

Cir. 2007) (citing *Miller Elevator Co. v. United States*, 30 Fed. Cl. 662, 678 (1994)). Work that cannot be characterized as "additional" to the contract does not constitute a change, constructive, equitable, or cardinal. *Id.* 

Here, pursuant to FAR 52.216-22, Agility's obligation to perform the contract ceased on April 7, 2010. However, in anticipation that Agility would not meet the delivery date, the parties executed Bilateral Modification P00004, with an effective date of April 1, 2010, six days before Agility's obligation to perform the contract ceased. Compl. ¶10, Def. App.A34-A36. In its complaint, Agility describes Bilateral Modification P00004 simply as an "agreement not to establish a delivery date." Compl. ¶10. However, Bilateral Modification P00004 did far more because Agility offered consideration for late delivery, and agreed to extending the time within which Agility could perform at no additional cost. Bilateral Modification P00004 stated that Agility "shall provide 20,000 YAK-B Links as consideration for late delivery. The links shall be delivered upon receipt of the export license." Def. App. A34. This bilateral modification, in which Agility agreed to provide consideration for late delivery at no additional cost to the Government, clearly shows Agility's intent to continue performance on the contract and the Government's expectation that Agility would perform the contract at no additional cost. This agreement amounts to Agility's tacit waiver of its right to cease performance after April 7, 2010.

Moreover, as discussed previously, in Bilateral Modification P00007, issued on March 11, 2011, Agility clearly and expressly waived its right to cease contract performance two years after the original delivery date. Pl. Mot., Attachment 1, p. 28. Thus, Agility fails to allege facts to support a claim that the Government constructively changed the contract by requiring Agility

to perform when it had the right to cease performance and its complaint should be dismissed.

## V. Agility Fails To Allege Facts To Support A Claim That Performance Was Impossible Or Commercially Impracticable

Agility alleges that Modification P00005, issued on December 22, 2010, "unilaterally established delivery dates that were both impossible and commercially impracticable." Compl.¶14. Additionally, Agility alleges that "the CO demanded performance under impossible and commercially impracticable terms by issuing Modification 05 and all subsequent scheduling demands" and "created a new schedule under circumstances that were impossible and commercially impracticable." Compl. ¶23. However, Agility fails to allege facts to support these claim and its claims are unfounded.

The fact that Agility incurred additional costs in performance of the contract because it procured new production weapons, rather than new surplus weapons does not render the contract impossible or commercially impracticable. "The commercial impracticability standard can be easily abused; thus this court has not applied it with frequency or enthusiasm. It is not invoked merely because costs have become more expensive than originally contemplated." *Jennie-O Foods, Inc. v. United States*, 580 F.2d 400, 409 (Ct. Cl. 1978) (citing *Natus Corp. v. United States*, 371 F.2d 450, 458 (1967); *Anthony P. Miller, Inc. v. United States*, 161 Ct. Cl. 455, *cert. denied*, 375 U.S. 879 (1963). *See also, Whitlock Corp. v. United States*, 159 F. Supp. 602, 606, 141 Ct. Cl. 758, 763, *cert. denied*, 358 U.S. 815, (1958); *Edwards v. United States*, 80 Ct. Cl. 118, 131 (1934)).

Here, Agility's claim that "Modification 5 and all subsequent scheduling demands" created conditions that rendered the contract impossible or impracticable to perform is simply

not true. Despite its claim that the contract became commercially impracticable or impossible to perform because the Government issued unilateral Modification P00005, Agility delivered the 225 weapons, required pursuant to Delivery Order D006. Pl. Mot., Attachment 8, p. 106. Subsequent changes to the delivery dates were executed through Bilateral Modification P00007, to which Agility agreed. As stated previously, among its provisions, Bilateral Modification P00007 "set firm delivery schedules" to which both parties agreed. Other than the conclusory statement that Modification P00005 created circumstances that were impossible and commercially impracticable, Agility fails to allege facts to state a claim for relief on an impracticability or impossibility cause of action.

The facts alleged by Agility simply do not entitle it to a legal remedy and the complaint should be dismissed. A plain reading of the contract in conjunction with Agility's complaint shows that Agility assumed the risk for procurement and delivery of the weapons, and Agility, alone, bears the increased costs.

### VI. The Court Lacks Jurisdiction To Entertain Agility's Claim of Unjust Enrichment

In its motion for summary judgment, Agility contends that the Government is required to reimburse Agility for "as-of-yet unreimbursed costs" because the Government had a "duty to reimburse DGS for its costs after receiving the benefit of the bargain," Pl. Mot., p 2; "is in a substantially better position" than if Agility had ceased to perform the contract; and will otherwise receive "an inequitable result." Pl. Mot., pp. 3-4. However, Agility fails to offer any legal authority to support its position. To the extent that Agility argues that the Government is not entitled to an unjust enrichment, its argument must fail because this Court lacks jurisdiction

to entertain claims of unjust enrichment.

The Tucker Act supplies the Court of Federal Claims with jurisdiction for claims against the United States founded upon the Constitution, an Act of Congress, a regulation of an executive department, or an express or implied contract. 28 U.S.C. § 1491(a)(1) (1994); *Gould v. United States*, 67 F.3d 925, 928 (Fed. Cir. 1995). The party invoking jurisdiction has the burden to show compliance with the Tucker Act. *See Reynolds v. Army & Air Force Exch. Serv.*, 846 F.2d 746, 748 (Fed. Cir. 1988). Jurisdiction based upon a contract "extends only to contracts either express or implied in fact, and not to claims on contracts implied in law." *Hercules, Inc. v. United States*, 516 U.S. 417, 424 (1996).

Agility's presumed theory of recovery is that the Government has been unjustly enriched because the Government paid Agility about half of what Agility paid for the SPG-9 weapons that it delivered to the Government. An "unjust enrichment" claim generally exists when one party benefits at another's expense, and where allowing that party to retain that benefit would be inequitable. *International Air Response v. United States*, 75 Fed. Cl. 604, 612 (2007). An unjust enrichment claim is an equitable implied-in-law contract claim. *Id.*; *Cross Country Industries, Inc. v. United States*, 231 Ct. Cl. 899, 901 (1982). "[A]n agreement implied in law is a "fiction of law" where 'a promise is imputed to perform a legal duty, as to repay money obtained by fraud or duress.'" *Hercules Inc. et. al. v. United States*, 516 U.S. 417, 424 (1996) (quoting *Baltimore Ohio Railroad Co. v. United States*, 261 U.S. 592, 597 (1923). Because "the Tucker Act confers upon the [Court of Federal Claims] jurisdiction to hear and determine, inter alia, claims against the United States founded upon any 'express or implied' contract with the United

States . . . [w]e have repeatedly held that this jurisdiction extends to contracts either express or implied in fact, and not to claims on contracts implied in law." *Id.* at 423 (citations omitted).

It is well-settled that the Tucker Act contains no waiver of sovereign immunity for claims that are implied-in-law, including unjust enrichment claims. *See Trauma Services Group v. United States*, 104 F.3d 1321, 1324–25 (Fed. Cir. 1997) (finding claim barred by sovereign immunity where medical contractor sought payment for x-ray services which the Government accepted but was not contractually obligated to pay for). Because this Court lacks jurisdiction to entertain implied-in-law contract claims, it cannot entertain plaintiff's unjust enrichment claim. Thus, to the extent that Agility bases its motion for summary judgment upon a theory of unjust enrichment, Agility's motion must be denied.

### VII. Agility's Reliance Upon Granite Construction and Blount Brothers Is Inapposite

In its motion for summary judgment, Agility also contends that "the government is bound to its bargain when it obtains the benefit thereof after acceding to different specifications." Pl. Mot., p. 2. By reference to "different specifications," Agility appears to argue that it is entitled to an equitable adjustment because the Government significantly changed the specifications for the SPG-9 weapons or that the specifications were defective. In support of this claim, Agility cites *Granite Construction Co.*, ENGBCA No. 4172, 89-2 BCA ¶ 21683, 1989, 1989 WL 29822 (Eng. B.C.A.) and *Blount Brothers Corp. v. United States*, 872 F.2d 1003, 1008 (Fed. Cir. 1989). However, these cases are distinguishable from Agility's case.

In *Granite*, Granite Construction company was awarded a contract from the Washington Metropolitan Transit Authority (WMATA) for the construction of a portion of the metro subway

system in Washington, D.C. *Granite*, ¶1.<sup>10</sup> Because of an oil embargo, the contractor was unable to obtain special steel specified in the contract for the job. As an alternate, Granite proposed sketches, referred to as "X-1," as a no cost change in the design to accommodate the situation. *Granite*, ¶16. WMATA reviewed and revised the X-1 proposal, and provided Granite with, what the board referred to as, a "beefed up" version of Granite's proposal. In the revised proposal, referred to as "X-2," WMATA made significant revisions to Granite's X-1 proposal in the specifications for the design of the steel. *Granite*, ¶¶21, 25, 28, 29, 30. Granite began to incur substantial increased costs of performance based upon WMATA's significantly changed design. *Granite*, ¶¶41, 42, 43. Granite submitted a request for an equitable adjustment, which the contracting officer denied. *Granite*, ¶50. Upon appeal to the board, the board found that by significantly changing the design of the steel, WMATA had made a constructive change to the contract. In so doing, WMATA had shifted from the no cost X-1 proposal of Granite to a new constructive change order, wherein Granite could claim time and/or increased costs. Thus, the board determined that Granite was entitled to an equitable adjustment.

The facts of our case are quite different from those of *Granite*. Here, unlike in *Granite*, in which the contract specified certain steel, other than requiring "73 mm SPG-9 recoilless gun(s)," neither the contract nor Delivery Order D006 specified the variant of the SPG-9 weapons to be procured. Additionally, with respect to the condition of the weapons, the contract simply stated that the "proposed equipment <u>may be</u> new, new surplus, used, overhauled, or refurbished," which

<sup>&</sup>quot;Granite Tefers to the paragraph number in the Findings of Fact in Granite Construction Co., ENGBCA No. 4172, 89-2 BCA \$\frac{1}{2}\$ 21683, 1989, 1989 WL 29822 (Eng. B.C.A.).

means that the contractor could select any alternative listed. Pl. Mot., Exhibit A, p. 7;

Attachment 1, p. 14 (emphasis added). In response to Delivery Order D006 in December 2007,

Agility offered to procure new surplus weapons. Pl. Mot., Exhibit A, p. 7. However, Agility

was unable to procure the new surplus weapons, and offered to procure new production weapons.

Pl. Mot. Exhibit A, p. 8.

Additionally, unlike in *Granite*, the Government made no changes to the weapons that were required by the contract. Between 2010 and 2011, following its offer of consideration for late delivery through Bilateral Modification P00004, Agility was still unable to deliver the new surplus weapons it had agreed to deliver. In March 2011, the parties executed Bilateral Modification P00007, in which Agility agreed to deliver (and did deliver) new production weapons. Because the Government made no changes to the contract regarding the weapons to be provided by Agility, there is no constructive change and Agility's claim should be dismissed. As the board in *Granite* noted:

It is axiomatic that the risk of determining the availability of material needed for contract performance and of unexpected increases in cost of material not attributable to the Government are borne by the party promising to provide it. [board citations omitted]. This is true even when the increase in cost stems from an abnormal rise in the price of goods or unusual trade conditions. *Anthony P. Miller Inc. v. United States*, 161 Ct. Cl. 455, cert. denied, 375 U.S. 879 (1969).

Similarly, Agility's reliance upon *Blount Brothers. Corp. v. United States*, 872 F.2d 1003 (Fed. Cir. 1989) is misplaced. In *Blount Brothers Corp.*, the contractor was required to provide gravel of a certain size, gradation, and color to be used in alterations and additions to the hospital located at Wright-Patterson Air Force Base in Ohio. *Blount Brothers* at 1004. The board

awarded a downward adjustment in the cost to the Government because the contractor did not provide gravel that was of both the proper coarseness and color, as required by the contract, when it found that there was such a source. *Blount Brothers* at 1005. Upon appeal, the Court reversed the board's decision, because it determined that substantial evidence did not support the board's finding that there was a source of gravel that met all of the contract's requirements (i.e., that was both of a certain coarseness and color). *Blount Brothers* at 1003. On the contrary, the Court of Appeals found that the Government's specifications were defective and impossible to meet because there was no source of gravel that met all of the contract's requirements. *Blount Brothers* at 1007-1008. The Court found that even the Government could not identify a source for the gravel to meet its own specifications. *Blount Brothers* at 1008.

Here, there are no defective specifications. Other than requiring SPG-9 weapons, as stated previously, the contract did not require Agility to procure a certain variant of the weapons. Additionally, as discussed above, with respect to the condition of the weapons, the contract simply stated that the "proposed equipment may be new, new surplus, used, overhauled, or refurbished," at the offeror's discretion. The weapons supplied by Agility satisfied these requirements.

Other than these two inapplicable cases, Agility offers no legal support for its motion for summary judgment and its motion should be denied.

#### CONCLUSION

For the foregoing reasons, defendant respectfully requests that the Court grant our motion to dismiss, or alternatively, for summary judgment, deny Agility's motion for summary

judgment, and dismiss Agility's complaint as a matter of law.

Respectfully submitted,

STUART F. DELERY Assistant Deputy Attorney General

BRYANT G. SNEE Acting Director

s/Martin F. Hockey
MARTIN F. HOCKEY
Assistant Director

### OF COUNSEL:

NATHAN J. BANKSON Major, U.S. Army Litigation Division U.S. Army Legal Services Agency Fort Belvoir, VA 22060 Telephone: (703) 693-1092 Fax. (703) 696-8178 s/Phyllis Jo Baunach
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Facsimile: (202) 514-8640

November 6, 2013

Attorneys for Defendant

# **APPENDIX**

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Bilateral Modification P00006, effective January 7, 2011	A37

#### IN THE UNITED STATES COURT OF FEDERAL CLAIMS

AGILITY DEFENSE & GOVERNMI	ENT)
SERVICES, INC.,	)
	)
Plaintiff,	)
V	) No. 13C-380
UNITED STATES OF AMERICA,	) (Judge Thomas C. Wheeler)
Defendant.	)

### DECLARATION OF TERRY L. MCBEE

### I, Terry L. McBee declare:

- 1. I am over the age of 18 and legally competent and capable of making this Declaration. I have personal knowledge of the facts contained in this Declaration.
- 2. I am currently a Contracting Officer with the United States Army
  Contracting Command, Aberdeen Proving Ground (ACC-APG) providing acquisition
  support as a Procurement Analyst for ACC-APG, Division D, and Branch C.
- 3. From December 2009 to August 2012, I served as a Procurement Contracting Officer (PCO) and Team Leader for the Foreign Military Sales Team, Research, Development and Engineering Command (RDECOM), Division D, Branch D in support of foreign military procurements for the United States Army Security Assistance Command (USASAC). In that capacity, my responsibilities were to review and assign to team members new procurement packages, monitor timelines on new and on-going procurements (including administration of contracts), sign modifications and, as Contracting Officer (KO), review award documents, make awards and sign closeouts of contracts (cradle to grave contracting).
  - 4. In this capacity, I assumed the responsibilities as the KO for Contract W91CRB-04-

D-0025, Delivery Order 0006, awarded to Taos, d/b/a, Agility Defense & Government Service, Inc. (Agility). D0006 was awarded on a firm fixed price basis.

- 5. The purpose of this declaration is to describe the weapons that the Government sought to procure and the background and contents of Bilateral Modification P00007, including the End User Certificate (EUC) needed to export the weapons from Bulgaria to Afghanistan.
- 6. The statements in this declaration are based upon my background and recollection of my role in preparing Bilateral Modification P00007.
- 7. Under D0006, Agility originally offered to provide 225 Hungarian military new surplus "SPG-9, 73 mm Smoothbore Recoilless Rifle to include the PGO-9 Optical 4x sight" (SPG-9) at a unit cost of \$5,864.00. When Agility could not supply these SPG-9s, it offered to provide new surplus SPG-9s from the Bulgaria Government stock, that were an acceptable variant to the Hungarian SPG-9s offered. That offer also fell through, leading to Bilateral Modification P00007 which recorded the agreement to provide new production SPG-9s.
  - 8. On 8 March 2011, I drafted the Bilateral Modification P00007 with the language agreed upon by Agility and the Government. In the modification, I included information that Agility indicated was necessary to process a valid End User Certificate (EUC).
  - 9. For information purposes, an EUC is a document needed by the Bulgarian Government in order to grant an export license used to transport weapons between countries.
  - 10. Because there was a change in the weapon supplier, USASAC had to process a new EUC from the Afghanistan Government. As the contractor supplying and exporting the SPG-9s to Afghanistan, Agility was required to provide USASAC the information that the Bulgarian Government required for a valid EUC. Agility sent USASAC the information that USASAC needed for the new EUC.

- 11. In the BUC, Agility specifically identified the source of the weapons as Arsenal JSC, 100 Rozova Dolina St., 6100 Kazanlak, Bulgaria (manufacture). Agility identified the nomenclature for this subcontractor's version of the SPG-9 as, "225 SPG-9/73mm Arsenal Anti-Tank Grenade Launcher ATGL-H with Optical Sight PGOK-9." (See Attachments 1 and 2).
- 12. I used the same description of the weapons and the source of the weapons that Agility provided for the EUC in Bilateral Modification P00007, in order to ensure consistency between the wording of the EUC and the wording of Bilateral Modification P00007.
- 13. The weapons that Agility offered to procure in March 2011 as part of Bilateral Modification P00007, "225 SPG-9/73mm Arsenal Anti-Tank Grenade Launcher ATGL-H with Optical Sight PGOK-9," were nothing more than a variant of the original Hungarian SPG-9 weapons that Agility had offered to provide in the Delivery Order (DO) in December 2007.
- 14. The difference in terminology describing the weapons in the DO and in Bilateral Modification P00007 merely reflects the change in the source of the weapons to the new subcontractor, Arsenal, and identifies the specific name used by Arsenal for marketing its SPG-9 weapons.
- 15. With respect to the condition of the weapons that Agility offered, in 2007, in the DO, Agility initially had offered to procure new surplus weapons. However, in 2011, in Bilateral Modification P00007, Agility specifically offered to procure new production weapons.
- 16. On 10 March 2013 the parties entered into Bilateral Modification P00007. In Bilateral Modification P00007, both parties agreed to establish a firm delivery schedule for CLINs 0001 AK-47 magazines and 0004 SPG-9s. Agility also agreed that it would not use clause FAR 52.216-22 to claim that it had no obligation to make delivery of the SPG-9s more

than two (2) years after the original delivery date. The parties further agreed that any failure by Agility to meet the new agreed upon delivery schedule, not caused by the Government, would allow the Government to terminate Agility for default without further notice, and proceed to re-procure the remaining weapons at the contractor's expense.

17. Agility delivered all the SPG-9s in accordance with the agreement of the parties that was expressed in Modification P00007.

Pursuant to 28 U.S.C. § 1746, I hereby declare under penalty of perjury that the forgoing is true and correct.

MCBEE.TERRY.L.11 Olgitality signed by MCDEE.TERRY.L.1163905015 ONL a-U.S. GOVERNMENT, DUPODO, OU-PKI, DUPUS, OU-MCDEE.TERRY.L.1163905015 Detail 2013;10;39 10;47/102 -04/109

TERRY L. MCBEE

Executed this 30<sup>th</sup> day of OCTOBER 2013

----Original Message----

From: BELACK, COLLEEN CIV USA AMC Sent: Tuesday, March 08, 2011 10:23 AM

To: McBee, Terry L Mr CIV USA

Cc: Bankerd, Kathy Ms CIV USA AMC; Neydl, Russ Mr CIV USA AMC; Hodge, Craig E CIV USA; BELACK,

COLLEEN CIV USA AMC; DAVISON, KAREN CIV USA AMC

Subject: FW: DRAFT EUC - 225 SPG-9s - Taos-Arsenal (UNCLASSIFIED)

Classification: UNCLASSIFIED

Caveats: NONE

Terry,

Is DO 7 addressed to Taos or Agility?

The attached will be sent to CSTC-A upon receipt of the DO mod.

Colleen

Colleen Belack

Chief, Services and Products Division (formerly Special Projects Division) U.S. Army Security Assistance Command

(717) 770-7912, DSN 771-7912

----Original Message-----

From: Rich Sneed [mailto:rsneed@agilitylogistics.us]

Sent: Tuesday, March 08, 2011 10:15 AM. To: BELACK, COLLEEN CIV USA AMC

Cc; McBee, Terry L Mr CIV USA; Karen Chillcott; John Summers; DAVISON, KAREN CIV USA AMC

Subject: DRAFT EUC - 225 SPG-9s - Taos-Arsenal

Colleen,

Per our conversation today (in Karen Davison's absence) attached is the draft EUC for 225 SPG-9s with optics. This draft has been verified with the supplier, Arsenal JSC, to ensure compliance. If you have any questions, please let me know.

We acknowledge, per your comments this morning, that the DRAFT cannot be submitted until you receive a copy of the signed modification.

Regards,

Rich Sneed

Director, Nation Building
Agility Defense & Government Services

[cld:|mage001.glf@01CBDD6E.73559240]<a href="http://www.agilitylogistics.com/dgs.shtml">http://www.agilitylogistics.com/dgs.shtml</a>

Madison, AL, USA

Tel. +1.256.772.7743 ext 160

Fax +1,256,772,7789

rsneed@taos-Inc.com<mailto:rsneed@taos-Inc.com>

www.taos-Inc.com<http://www.taos-Inc.com/>

www.agilitylogistics.com<http://www.agilitylogistics.com/>

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Classification: UNCLASSIFIED

Caveats: NONE

Classification: UNCLASSIFIED

Caveats: NONE



### TO WHOM IT MAY CONCERN

#### END USER CERTIFICATE

This is to certify that the following items were ordered from Agility Defense Government Services, Inc. under the U.S. Army Research Development Command Acquisition Center Contract W91CRB-04-D-0025, Delivery Order 6, dated 7 Dec 07 under Foreign Military Sales Case B6-B-FAJ issued by the U.S. Army Security Assistance Command (USASAC) and shall be used in the interests of the Ministry of Defense of the Islamic Republic of Afghanistan. The items will be supplied by Arsenal JSC, 100 Rozova Dolina St., 6100 Kazanlak, Bulgaria. The Ministry of Defense for Afghanistan has agreed the items are for the exclusive use of the Afghanistan National Army and will NOT be diverted or exported to any third party without consent of the Government of Bulgaria.

<u>Description</u>	Quantity
SPG-9/73mm Arsenal Anti-Tank Grenade Launcher ATGL-H with Optical Sight PGOK-9.	225
As a United States Foreign Military Sale, no import license is required.	
The signature of the authorized senior Ministry of Defense official shown below prove the authenticity of the End Use Certificate.	serves to
End Use Certificate is issued in the City of Kabul, Islamic Republic of Afghanis the day of	stan on
On behalf of the Ministry of Defense Islamic Republic of Afghanistan	

BAZ MOHAMMED JAWHARI Assistance Minister for Acquisition, Technology, and Logistics Afghanistan Ministry of Defense

## Monks, Katherine M Ms RDECOM

From: Sent:

Steve Hogan [shogan@taos-Inc.com] Friday, May 21, 2004 7:00 PM Monks, Katherine M Ms RDECOM

To: Subject:

Taos Proposal for W91CRB-04-R-0026



Main oposal\_04-R-0026.p

Dear Mrs. Monks,

Attached is our proposal for the subject RFP. Should you have questions, please do not hesitate to contact me. Please confirm receipt of this proposal. Have a great weekend! Regards,

Steven P. Hogan Taos Industries, Inc. Ph: 256-772-7743 x117 Mbl: 256-468-0723 Fax: 256-772-7789

----Original Message-----From: Monks, Katherine M Ms RDECOM [mailto:katherine,monks@us.army.mil]

Sent: Thursday, May 06, 2004 12:04 PM To: Monks, Katherine M Ms RDECOM Subject: W91CRB-04-R-0026 Amendment 1 Attached is amendment 1 to the above solicitation. It provides questions and answers that have arisen.

Hope it clears some things up. Have a great day! Katle Katherine Monks

U.S. Army Robert Morris Acquisition Center 410-278-0773 (Phone) 410-306-3737 (Fax)

katherine.monks@us.army.mil

<< Amendment 1 W91CRB-04-R-0026.doc>>

Small, weteran owned

Copy: Electronic

# SOVIET STYLE WEAPONS FOR THE GOVERNMENT OF AFGHANISTAN

Submitted By



In Response To

US Army Robert Morris Acquisition Center FMS Request for Proposal

W91CRB-04-R-0026

21 May 2004

#### USE AND DISCLOSURE OF DATA

This proposal includes data that shall not be disclosed outside the Government and shall not be duplicated, used, or disclosed—in whole or in part—for any purpose other than to evaluate this proposal. If, however, a contract is awarded to this offeror as a result of—or in connection with—the submission of this data, the Government shall have the right to duplicate, use or disclose the data to the extent provided in the resulting contract. This restriction does not limit the Government's right to use information contained in this data if it is obtained from another source without restriction. The data subject to this restriction are contained in all sheets. Any request for exceptions to this disclosure policy should be directed to Mr. Steven P. Hogan at Taos Industries, telephone 256-772-7743 ext. 117.



#### 21 May 2004

Mrs. Katherine Monks US Army Robert Morris Acquisition Center AMSRD-ACC-U (Monks) 4118 Susquehanna Ave. Aberdeen Proving Ground, MD 21005

Subject:

W91CRB-04-R-0026

Dear Mrs. Monks:

Attached is the proposal of Taos Industries Inc. in response to subject request for proposal. Our proposal information is included in the following sections, as detailed herein:

Cover Letter
TABLE OF CONTENTS
GENERAL INFORMATION
SF 33
TAOS PRICING AND DELIVERY SCHEDULE
PART I - TECHNICAL
PART II - PAST PERFORMANCE
Part III - ADMINISTRATIVE MATTERS

Taos acknowledges the receipt of RFQ to the basic RFP W91CRB-04-R-0026 dated 23 April 2004 and through Amendments 0001 dated 5 May 2004.

General and Administrative information concerning Taos industries is provided on the pages which follow. Questions concerning this proposal should be directed to myself or any of the listed points of contact on the page.

Sincerely,

Steven P. Hogan CFO Taos Industries, Inc.

166 Jetplex Lane Madlson, Alabama 35758 www.taoa-lnc.com 800-399-TAOS 256-772-7743 Fax 256-772-7789

USE OR DISCLOSURE OF THIS PROPOSAL INFORMATION IS SUBJECT TO THE RESTRICTIONS ON THE TITLE PAGE OF THIS PROPOSAL."

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W91CRB-04-R-0026

Page 2 of 30

AMOUNT

18,218,037,75

Section B - Supplies or Services and Prices

TTEM NO SUPPLIES/SERVICES QUANTITY UNIT UNIT PRICE 10001 Lot 18,218,037,75

Soviet Style Weapons

444

Offeror shall provide estimated pricing and estimated delivery for Soviet Style Weapons in accordance with the attached spreadsheet. Quantities are estimates. Contract period shall be date of award through one year.

Proposed equipment may be new, new surplus, used, overhauled, or refurbished, but must be in serviceable, operable condition.

Offers may be mailed, faxed or e-mailed (fax or e-mail preferred) to the following: E-mail: katherine.monks@us.army.mil
Fax: 410-306-3737
US Army Robert Morris Acquisition Center
AMSRD-ACC-U (Monks)
4118 Susquehanna Ave

THIS IS AN FMS REQUIREMENT AF-B-UAJ MILSTRIP: BAF04N4071Y005 PURCHASE REQUEST NUMBER: BAF04N4071Y005

Aberdeen Proving Ground, MD 21005

NET AMT

18,218,037.75

FOB: Destination

#### B.I TYPE OF CONTRACT

- A. Basic contracts will issued on an indefinite delivery/indefinite quantity basis, in accordance with FAR 16.504.
- B. Individual delivery orders issued under the basic contract will be on a firm, fixed-price basis.

#### **B.2 CONTRACT MINIMUM AND MAXIMUM LIMITATIONS**

- A. The Government is obligated to place, with the contractor, a total of \$30,000 in supplies under this contract over the contract period of performance. This will be considered the contract minimum.
- B. The Government may place additional task orders with the contractor up to the total estimated amount of the contract. This will be considered the contract maximum.

The Government reserves the right to award only the minimum to the contractor; there is no guarantee that the minimum will be exceeded.

W91CRB-04-R-0026

Page 3 of 30

Section C - Descriptions and Specifications

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ÇLIX	Description	Est.	Unit Price (FOB New Cumberland, PA)	Total Price	Cumberland,	Unit Price (FOB Afghanistan)	Total Price	FOB	Condition (new, new surplus, used, OH-ed, refurbished)
	D-30A Artillery 2A18M 122mm Towed Artillery (M1963)	70		www.ciffunkeds.oglekkegajjigo, fyskform		49,919,63	3,494,373.75	120	Surplus and refurbished
2	Machine Gun, PKSM	600		**********************		2,586,40	1,551,840,00	100	New.
	SPG-9, Recolless Gun, 73 mm	170	Transfer to the transfer to th			10,476,35	1,780,980.00	120	New
4	Mortar, 82mm	300	-breedlik bizguizania zamazondromososos	and the control of th	T & a p la fall Canada de constantes présentes	7,793,12	2,337,938.00	100	New and new- surplus
5	Grenade Launcher, Mid on AK-47, GP-30 pr GP- 25	1,600	An ang Million de Angara ang Anga	104 province province 4 to 100 mg p		471.96	755,136.00	100	New
6	Rifle, Assault, 7.82mm AK-47	16,500				100,80	1,663,140.00	90	Used /100% operational
7	Pistol, 9mm Makerov	4,700				192.92	906,724,00	90	New
8	Grenade Launcher, RPG-7	800	A JA A SA			1,509.44	1,207,548.00	100	New
9	Riffe, 7.62 Dragunov SVD	900			*	2,327,29	2,094,560,00	120	New
10	7.62 RPK Light Machine Gun	2,000	L-white states and the states for th		1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	486.54	973,080,00	90	Used /100% operational
11	40mm GP-25 Grenade Launcher	2,000				471.96	943,920.00	100	New-
12	AT-5 Spandrel Anti-Tank Gulded Missle Launchers,	30				25,4440,00	508,800.00	120	New

#### STATEMENT OF OBJECTIVES

Background Information: The U.S. Army Security Assistance Command (USASAC) has a requirement to obtain Soviet Style Weapons for the Government of Afghanistan to include, but not limited to, those listed in the attached spreadsheet. USASAC anticipates recurring requirements but cannot predetermine the precise quantities of supplies the Government of Afghanistan will require for the contract period.

18,218,037.75

TOTAL

Objective: The objective of this contract is to provide, on a delivery order basis, using a fixed-price, indefinite-delivery, indefinite-quantity (IDIQ) type contract, the Government of Afghanistan's requirement for Soviet Style

**PARTI** 

**TECHNICAL** 

Given the nature of these specific CLIN's, discussed below, Taos concludes that a condition other than new imposes a risk to the user based on the nature of the munitions fired from the weapon and service life of the barrels. Therefore Taos does not provide pricing for used, overhauled, or refurbished equipment for these CLIN's.

#### New yersus "other" condition rational

CLIN 0003 SPG-9 Recoilless Gun

The 73mm SPG-9 fires a 73-mm fin-stabilized, rocket-assisted HEAT projectile. The pressure generated by repeated firing of this weapon may create stress cracks to the breach or barrel that would endanger the operator. Without accurate records of usage, the risks of such stress cracks in 'used' condition can not be determined. New equipment is therefore proposed.'

CLIN 0004 Mortar, 82mm

The 82mm Mortar is produced by Arsenal which recommends new production versus used or refurbished equipment. Taos has not found used or refurbished stocks in our research; therefore, new production stocks are proposed.

CLIN 0005 and 0011 Grenade Launcher GP-25

The GP-25 fires a 40mm Round High-Explosive Fragmentation RHE-F or High-Explosive Fragmentation Jump RHE-FJ generating pressures of 800 kgf/sm. The barrel stress from pressure generated by firing this weapon may create cracks to the breach or barrel that would be unnoticeable to the trained observer. New equipment is therefore proposed.

CLIN 0008 Grenade Launcher RPG-7

Taos delivered a quantity of RPG-7 launchers to the US SOCOM in November 2002, part of a larger weapon and ammunitions purchase. The RPG-7 has a service life of approximately 100 firings, after which, the launcher end nozzle is replaced by removing the welds, etc. Refurbished or used weapons are not recommended; new equipment is therefore proposed.

#### 1.6.2 Other than New or New Surplus Materiel

From the Czech Republic, Taos intends to purchase from long-term storage CLIN 0001, the D-30A 122mm howitzer. The Czech Republic has several systems that will be factory inspected and delivered in unused or slightly used condition.

USE OR DISCLOSURE OF THIS PROPOSAL INFORMATION IS SUBJECT TO THE RESTRICTIONS ON THE TITLE PAGE 15

Taos Intends to purchase refurbished and used PKS machine guns, AK-47's, Makarov 9mm pistols, and 7.62 RPK Light Machine Guns, CLIN's 0002, 0006, 0007, and 0010, respectively, from Croatian stock belonging to Henro, Ltd. This supplier is a UK partner with Taos from whom Taos has purchased several million dollars of weapons in the past to include AK-47's, PKM's, Makarov pistols, RPK's, and AK-74's from this same Croatian stock and warehouse delivered to USSOCOM and other US DoD customers,

#### 1.7 Delivery Schedule

To meet the urgent need of this material, Taos plans to deliver items from war reserve stocks where available. For all CLIN's, which are subject to international trafficking in arms regulations, a verifiable and validated End User Certificate will be required. Delivery schedules are subject to foreign export license approvals, and related factors which may affect delivery. Because all the weapons required on this RFP are not of US Origin; Taos will not be delivering any weapons to the CONUS address in New Cumberland, PA; rather, Taos will purchase the weapons from Europe and Eastern Europe and deliver FOB to the Afghan National Depot in Kabul Afghanistan. Taos has recent experience in making deliveries to this location for contracts issued by JLC Contracting Office Forward, in Kabul.

The Taos proposed delivery schedule is detailed in Section C, description and Specifications of the RFP. Taos intends to deliver at least 100% of the quantities ordered within 90-120 Days after Receipt of Contract Award and Verified End User Certificate in the Country of Origin.

Other competing US Department of Defense agencies, to include the Coalition Provisional Authority in Iraq, have issued multiple requirements for the similar model type of weapons. Existing qualified stocks may not be sufficient to satisfy all these requirements. If new production is required because other DoD requirements receive priority on stock items, Taos will deliver new production weapons. Delivery of new production stocks will take approximately 120 days from approval of Export License.

### 1.8 Shipping

Taos recently shipped over 36 metric tons of blank ammunition, comprised of 2,500,000 rounds, to Kabul, Afghanistan utilizing the services of a Silkway Airlines, IL-76TD (40 ton capacity), from Bulgaria to Kabul Airport and AES Cargo in Kabul for the shipping and handling of the cargo in the end Country. Additionally, Taos is contracting with ASB-Air and AES Cargo, both working in partnership in Afghanistan, for delivery of materiel into Iraq. Taos intends to leverage our purchasing power for transportation for the Iraqi shipments in support of this contract.

As such, Taos intends to use the same or similar supply channels and shipping methods, where possible, for completion of the orders issued under the subject RFP.

USE OR DISCLOSURE OF THIS PROPOSAL INFORMATION IS SUBJECT TO THE RESTRICTIONS ON THE TITLE PAGE 16
OF THIS PROPOSAL."

AES Cargo was one of the first global logistics firms in Afghanistan and offers transportation services from Dubai utilizing weekly flights from Dubai to Kabul with a 2-day transit time. When the cargo arrives in Kabul, Taos Intends to utilize Taos staff and AES Cargo for direct deliveries to Destination.

## 1.9 Pricing

The Taos pricing for each CLIN is included in the Section C – Descriptions and Specifications. Taos pricing is quoted FOB Destination to the Afghan National Depot, Kabul, Afghanistan. All costs associated with shipping to Destination are included in each CLIN unit price.

In preparing this proposal we have obtained written quotes from multiple sources for all items and have validated these quotes with our SOCOM foreign weapons database. All prices are firm-fixed prices which include delivery and warranty.

Minimum orders may be required. The RFP requires that the offeror include the transportation and handling costs in the CLIN price. However, since a minimum quantity purchases is not stated in the RFQ, the Taos pricing schedule may require that the contractor be allowed to consolidate individual orders for shipping quantities. This represents the most economical shipping quantity and cost saving to Afghanistan.

## 1.10 Certificate of Conformance

Taos is familiar with and provides a Certificate of Conformance (CofC) with deliveries made to other US Government Security Assistance programs for which Taos is a prime contractor or subcontractor, in particular under the Army's SNAP and PROS II programs. A CofC will be provided with each delivery made under this contract, according to the terms of the RFP, FAR 52.246-15.

#### 1.11 Warranties

Taos warrants and implies that items delivered hereunder are merchantable and fit for use for the particular purposes described in this contract.

## 1.12 Personnel Qualifications and Key Staff

Procuring nonstandard military armaments, munitions, hazardous materials and sensitive technical documentation from foreign countries, particularly from third world countries, is a tremendously demanding task. Every order brings unique challenges in terms of meeting foreign government legal and business requirements, overcoming

USE OR DISCLOSURE OF THIS PROPOSAL INFORMATION IS SUBJECT TO THE RESTRICTIONS ON THE TITLE PAGE 17

Copy: Electronic

## REQUEST FOR QUOTE #19 Revised

PART I: TECHNICAL

4 December 2007

Submitted By



## In Response to

U.S. Army Research, Development, and Engineering Command Acquisition Center

## Contract W91CRB-04-D-0025

RFQ Dated 6 November 2007

#### USE AND DISCLOSURE OF DATA

The data enclosed herein is proprietary to Taos Industries Inc. It shall not be disclosed in part or in whole to any third party other than those employees of the U.S. Department of Defense, RDECOM and other U.S. Government organizations specifically involved in this acquisition. This restriction will no longer apply if a contract is awarded to Taos Industries as a result of this proposal. Any request for exceptions to this disclosure policy should be directed to Mr. Mike McWilliams at Taos Industries, telephone 256-772-7743 ext. 133.



480 Production Ave, Madison, AL 35758 Phone: (256) 772-7743; (800) 399-TAOS Fax: (256) 772-7789 <u>www.taos-inc.com</u>

4 December 2007

Debbie Morrow
U.S. Army Research, Development, and Engineering
Command Acquisition Center
Aberdeen Proving Ground, MD 21010-5424

mwill

Subject: Request for Pricing # 19

Dear Ms. Morrow,

For this RFP, Taos is able to provide improved service, capability, and pricing to the customer than we have on previous delivery orders. In September 2006, Taos Industries, Inc. was purchased by PWC Logistics, a world leading logistics company which has recently rebranded itself as Agillty Logistics. Agility is a \$4 Billion company with over 20,000 personnel working out of over 450 offices in more than a 100 countries. Taos now has at its fingertips the full capabilities of this worldwide logistics empire to best fulfill the requirements of this contract and can perform at a level unmatched by our previous capabilities as a small family owned business. In addition to our logistics capability, the Agility Team also maintains a fully staffed office in Kabul that will work diligently to facilitate any movements on the ground and maintain constant communication with the customer.

Taos recognizes the Government's focus on surety of delivery as evidenced by the new proposal and evaluation requirements set forth on this and recent mini-competes. In order to remain competitive on previous bids, we offered a low cost approach with an increased risk in regard to surety of delivery. This bid offers competitive pricing for the material sought, but with reliance on new production for both items as stocks of this quality and quanity are no longer in existence.

As always, Taos will stand by its products and maintain constant interface with the customer and contracting team as it has done in the past.

We hope to have served you with our quote and look forward to hearing from you. Please direct any questions to the undersigned at (256) 772-7743 ext. 133 or via email at mmcwilliams@taos-inc.com.

Sincerely,

Mike McWilliams

Director



480 Production Ave, Madison, AL 35758 Phone: (256) 772-7743; (800) 399-TAOS Fax: (256) 772-7789 <u>www.taos-inc.com</u>

SUBPART 1: TECHNICAL SPECIFICATIONS

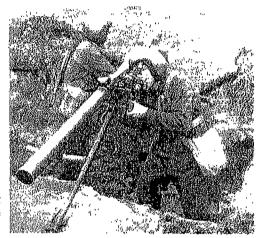


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# Item 4: SPG-9, 73mm Smoothbore Recoilless Rifle to include the PGO-9 Optical 4x sight

The SPG-9 Kopye (Spear) is a Russian tripod-mounted man-portable, 73 mm recoilless gun developed by the Soviet Union. It fires fin-stabilized, rocket-assisted HE and HEAT projectiles similar to those fired by the 73 mm 2A28 Grom low pressure gun of the BMP-1 vehicle. It was accepted into service in 1962, replacing the B-10 recoilless riffe.

The projectile is launched from the gun by a small charge, which gives it an initial muzzle velocity of around 250 m/s to 400 m/s. The charge also imparts spin to the projectile by a series of offset holes in the launch charge. Once the projectile has traveled approximately 20 meters from the launcher a rocket motor in the projectile ignites. For the PG-9 projectile, this takes it to a velocity of 700 m/s before the motor burns out.



The weapon is light, and is normally transported by vehicle, and carried into position by its two crew members. It can be deployed in about one minute: The weapon is in service with a large humber of armed forces and a variety of ammunition is produced.

Туре	Recoilless rifle
Place of origin	Sovlet Union
	Service history
. In service .	1962-
	Specifications
Weight	47.5 kg (59.5 kg with the tripod)
Length	2110 mm
¹ Width	990 mm (allowing for full weapon traverse)
Helght	800 mm <sup>[</sup>
Crew	2
	998 M 1898 M Name of the Control of the Co
Callber	73 mm smoothbore
Breech	Interrupted screw

plensary.



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Carriage	Tripod
Elevation	+ 70/-30
Traverse.	30° total
Rate of fire	6 rounds per minute
Muzzle velocity	250 to 400 m/s
Effective range	800 m
Maximum range	1,200 m to 6,500 m
Feed system	Manually breech loaded
Sights	PGO-9 optical 4x sight

70 Mg



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Item 5: Rifle, Sniper, 7.62mm x 54 R SVD to include PSO-1 Scope with Illuminated Reticule to include, but not limited to, the following accessories:

Container Cover

Bristle Brush

Screwdriver

Scourer

Drift

**Container Body** 

Oller

Cheek Plate

Cleaning Rod

Cleaning Rod Extender

Cleaning Rod extender - front

Seven (7) magazines per weapon

Sling for each weapon

The Romanian PSL Sniper Rifle is an acceptable substitute for the SVD. The Chinese version is NOT acceptable.

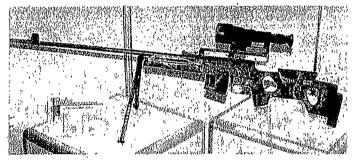
#### RomArm PL 7.62 mm sniper rifle:

#### Description

Lescription
The Bonnan PL supper rife was originally a sulfition and adaptified of a commission distinct the PLAs of both country dealing and is now a declined riviliary unique the country and the country a

The dverall design is convenional, leading wooden The training of the state of th

> Humarm Pt. 7:52 x 57 nm; A snipst Ale (Tal) (180), (Tal)



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## SNIPER AND SPECIAL PURPOSE RIPLES/Romania-Russian Federation

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Man Comming



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Item 6: Grenade Launcher mtd on AK47, GP25/30 (Items must be received in country already mounted to the AK-47).



The state of the s	
Calibes, mm	
A Children of the Company of the Com	*1*
Million Mark Commence and the commence of the	
Muzzle velocity, m/s	
calibre, only Ammunition REFF/RHEFJ/RP Muzzle yelogisy, m/A Proctical rate of fire, round/min Maximum range of fire, m Up to 400 Length, min 122	,
Markoven sandre of fire m	1114
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Welght, kg	
Resource with 1 assault rifle, rounds 400	
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Recall mechanism	i
Recall mechanism Bult plata with sing Set of group SPTA for 20 launchers	
Bag for launcher Bag for grenades	. 444,
and to todifying	
$l \in \{1\}$	
20 Grenade Inunchers in 1 wooden case	
Case dimensions: mm 3 : 1200 x 517 x 375	
20 Grenade hunchers in 1 wooden case Case dimensions; mm Weight of the wooden case kg	in red?
AND STATES AND STATES AND STATES AND STATES AND ASSESSMENT ASSESSM	****
Volume of the wooden case, m <sup>8</sup> 0.232	

The 40 mm Under Barrel Grenade Launcher UBGL is designed to be attached to 5.45, 5.56 and 7.62 mm Assault Rifles and is intended for attacking multiple live targets in open or in trenches at ranges up to 400m. See table for list of additional accessories provided.

## AK-47 Specifications

Weight:

3,21 kg

Length:

847/648 mm

Barrel length:

317 mm

Cartridge:

7.62 × 39 mm

Callber:

7,82 mm

Actions

Gas-operated, rotating bolt

Rate of fire:

600 RPM

Feed system:

30 round

The 7.62mm AK-47 is a highly effective automatic weapon designed for the antipersonnel role at a range of 800 m. The system operates on propellant gasses diverted through a vent in the barrel.

Single and group targets can by destroyed by burst firing at a range of 500m. Skilled marksmen can hit targets in the single shot mode up to 600m. The bullet has a lethal range of 1,350m. The weapon fires cartridges cal. 7.62x39m.

Now



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SUBPART 2: EXPORT AND TRANSPORTATION PLAN



480 Production Ave, Madison, AL 35758 Phone: (256) 772-7743; (800) 399-TAOS Fax: (256) 772-7789 <u>www.taos-inc.com</u>

Upon receipt of the delivery order, Taos will subcontract with our suppliers while simultaneously applying for the EUC. As soon as possible, Taos will travel to the respective country of origin to discuss packing and marking requirements, quality controls, and inspect the weapons with all accessories to include inspection of the production line if applicable. Upon receipt of the EUC, Taos will work with both the suppliers and our own office in Sofia Bulgaria to apply for and obtain the required export licenses.

The regulations for the export of surplus military weapons and new production military weapons from Eastern European Countries fall under the Law on Foreign Trade of Armament, Military Equipment and Dual Use Goods as revised and implemented in March 2005. Our foreign supplies are registered in the Ministry of Economic Development for Foreign Trade which allows them to export or import weapons, armament and military equipment. We will work with Zastava to submit the following documents to the Ministry of Economic Development for application of an export license:

- Original End User Certificate
- Translation of the EUC
- Original Contract with the Customer
- Translation of the Contract with the Customer
- Original Contract with Taos
- Translation of the Contract with Taos
- Completed export license application

Upon receipt of the application, the Ministry of Economic Development will request export license issuance from the Ministry of Internal Affairs, the Ministry of Foreign Affairs, and the Ministry of Defense. After all the ministries approve of the export license, the Ministry of Economic Development will issue the license. This procedure can last up to 30 days. We will copy the U.S. Defense Attaché on this correspondence to keep him in the loop and to facilitate validation if requested by the export committee.

In the event that Taos has an export Issue, we will work directly with the senior military attaché at the U.S. Embassy to resolve it. As a matter of routine we will keep the military attaché advised of our activities throughout the life of the program as discussed above. Our Sofia, Bulgaria office meets regularly with U.S. Embassy staff and export officials and stands ready to resolve issues should they arise.

In order to transport the goods from either the MOD warehouse or the production facility to the airport, our suppliers must apply for a land-transport license through their Ministry of Internal Affairs. The Ministry of Internal Affairs will request approval from both the Ministry of Foreign Affairs and the Ministry of Defense. After receiving these approvals, the Ministry of Internal Affairs will issue the transport license. This procedure can last up to 15 days. Taos will then apply for the over flight approvals and cut the airway bill (AWB) for each flight.

For the items required under this RFP, Taos used the cost and loading capacity of the Ilyushin (IL-76) to estimate our shipping cost. Although there are larger capacity alroraft available, the IL-76 is the most cost effective due to it's availably. Larger capacity aircraft such as the Antovov (AN) -124 CONDOR or the AN-225 MRIYA are not practical unless fully loaded and readily available. In order to best meet the accelerated delivery timeline required by this solicitation, aircraft availability



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is essential. However, Taos may use larger aircraft or even smaller aircraft than the IL-76, such as the AN-12, based upon the mission, plane availability, and timeline. In our analysis, we found using the cost and loading capacity of the IL-76 works best for both planning and budgetary reasons in determining our transportation cost.

Taos used the current cost of an IL-76 to estimate our shipping cost. The IL-76 is able to carry a maximum of 50,000 kg, but for practical purposes the maximum is only 45,000 kg. In our analysis, we assume that every aircraft will fly to full capacity with a load of 45,000 kg. Any loss of revenue incurred to flights flying at less than full capacity will be borne by Taos.

In our analysis of transportation costs, Taos used the ship weight and dimensions provided to us by the suppliers to calculate the number of aircraft required. Based upon the ship weight and dimensions, we calculated how many weapons will transport via each aircraft based upon their respective availability schedule. The total number of aircraft was then calculated by dividing the total weight of the goods by the carrying capacity of the IL-76. Taos then cross referenced our calculated weight against the capacity per airplane of previous shipments to double check our estimates. This process allows us to best estimate our shipping cost as this accounts for a considerable amount of the overall unit price.

After Taos has completed the cargo manifest based upon our calculations, the manifests are verified by the loadmaster of the aircraft company. Pending any changes and the completion of all required documents, Taos will coordinate with the aircraft company to submit applications for landing and over flight permit to the respective CAA, under the Ministry of Transportation, Maritime Affairs and Telecommunications. The CAA requests approval from following ministries in order to issue the permit to the airline company: Ministry of Foreign Affairs, Ministry of Defense, and the Ministry of Internal Affairs. After receiving all the approvals, the CAA issues permission to the airline company which can take up to 15 days. Taos will also coordinate with contracting officer and submit an ISAF movement request form and the PPR request so that the aircraft can unload on the military side of Kabul Airport with an ISAF call sign. Taos will subcontract with a licensed. insured, and experienced truck carrier to move the weapons from the military bases and/or storage facilities to the airports. Taos will also coordinate for the required military police escorts to secure the transport of the weapons to the airport. Depending on the scheduled time of the flight, the goods will arrive at the airport anywhere from 6-12 hours prior to the scheduled flight. Taos will coordinate for customs to inspect, verify, and approve the transport of the weapons at the airport prior to the aircraft arriving for loading. After the goods have cleared customs, Taos will load the chartered aircraft via forklift(s). After the plane is loaded, pallets secured and stowed in the aircraft, the aircraft will depart from the airport for final destination pending any technical stops and/or fuel resupply pending the size of the aircraft and the weight of the load.

Taos will maintain coordination with the contracting officer and the POC in Kabul until the aircraft is on the ground and the goods are secured at their respective depot for receipt by the customer. The aircraft will be met by the program manager of our Afghan office to facilitate wherever necessary. Taos will, as it always has, stand by our products and support wherever necessary.



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## **EUC Information**

Please submit the EUCs with the following verbiage and send all originals to the general manager of our Bulgaria office, Mr. Roger Eaves, as addressed below. It is understood that delivery will then be calculated based on the date the EUC is received by Taos in the Bulgaria.

Taos Industries, Inc. Attn: Mr. Roger Eaves Sulte No. 2 34 Zlatovruh Street, Lozenetz, Sofia 1407 Bulgaria. Tel: +359 (2862) 4029 Mobile: +359 8866 20653

Please submit a separate EUC for each line item as listed in the table below:

NOMENCLATURE	QUANTITY
AK-47 Assault Rifle, cal. 7.62mm x 39mm to include a total of seven (7) 30-round magazines per weapon.	16,764
RPK Light Machine Gun, cal. 7.62mm x 39mm to include a total of Ten (10) 40-round magazines per weapon	746
RPG-7 Grenade Launcher with Optical Sight	227
SPG-9, 73mm Smoothbore Recollless Rifle with sight	225
PSL Sniper Rifle, 7.62mm x 64mm to include PSO-1 scope	478
AK-47 Assault Rifle, cal. 7.62mm x 39mm mounted with GP-25 Grenade Launcher	1,592
Mortar, 82mm with Base plate and Bipod	506
PKM Machine Gun, cal. 7.62mm x 54mm.	745
Heavy Machine Gun, DSHK 12.7 mm with Tripod to Include spare parts and accessories	225



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SUBPART 3: SUPPLIER INFORMATION



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For this requirement, Taos will deliver required items as per the table below;

NOMENCLATURE	QTY	SUPPLIER	COUNTRY OF ORIGIN
AK-47 Assault Rifle,	16,764	Yugolmport Mont	Serbla
RPK Light Machine Gun	746	Yugolmport Mont	Serbia
RPG-7 Grenade Launcher	227	Romtechnica	Romania
SPG-9, 73mm Smoothbore Recolless Rifle	225	Evdin	Hungary
PSI. Sniper Rifle	478	Romtechnica	Romanla
AK-47 with GP-25 Grenade Launcher	1,592	Zastava	Serbia
Mortar, 82mm	506	Arsenal	Bulgaria
PKM Machine Gun,	745	Zastava	Serbia
DSHK HMG	225	Nat - Import Export	Poland

## ZASTAVA ORUŽJE A.P. - Serbia

Mailing address:

ZASTAVA ORUŽJE A.P. Trg topolivaca 4 34000 Kragujevac Serbia



Zastava Arms is a State-Owned manufacturer of high quality arms with world renowned quality and performance. Their history dates back as far as 1853, when the Kragujevac factory casted their first front loaded bronze cannons with Serbian coat of arms. Presently, they produce ad wide range of hunting, sports and self-defense weapons to include military grade weapons for the Serbian Army and police forces.

As the existing stockpiles of military surplus weapons are diminshing, especially for heavy machine guns, Zastava is one of the many E. European manufactures looking towards the opportunity to supply weapons of this quanity. However, Zastava is one of the few that not only has the resources available to accomplish such a large task, but can do it an affordable cost.

Taos has worked with Zastava on several contracts with US SOCOM and for deliveries to Iraq. Taos currently has a production in operation for PKMs and NSVs under Contract W91CRB-07-07-C-0119. This prior order will enable Zastava to react quickly and start production on the items required for this RFQ immediately upon award as they will not require any start-up time.

In addition to Taos Madison's management and oversight, Taos will also utilize our management team in our Taos Bulgaria office. Our office manger at our Bulgaria facility has been a proven asset to interface with the manufacture to handle any unforeseen issues and to maintain constant



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## Arsenal Co. - Bulgaria

Mailing Address:

ARSENAL Co. 100, Rozova Dolina St., 6100, Kazanlak, BULGARIA

ARSENAL was founded in 1878 in the town of Rousse where it served as the first factory in support of the newly created Bulgarian Army. It is a distinguished producer of small arms and artillery armaments, ammunition, primers, powders, pyrotechnic products, hunting and sport weapons and ammunitions, cemented carbide tools, tips and inserts, universal milling machines, CNC milling machines, drilling machines, casting, forging along with several other items.

ARSENAL has built a Quality Management System applicable for the design and production of armaments, ammunition and their components in accordance with the requirements of NATO Publication - AQAP 2110, CERTIFICATE Series SK No. 0025/2005



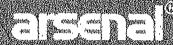
Taos has delivered Arsenal's high quality weapons and ammunition to our customers in Iraq, Afghanistan, and the U.S. as shown below:

- Purchased over \$13,000,000 in material cost.
- Granted 26 export licenses for weapons and ammunition by the Bulgarian Export Committee
- Delivered by air, land, and sea to our customers using our proven on the ground support

Taos will also utilize our management team in our Taos Bulgaria office. Our office manger at our Bulgaria facility has been a proven asset to interface with the manufacture to handle any unforeseen issues and to maintain constant communication with US Embassy in support of the export of military goods for US Government contracts. We will utilize all the assets available to us to ensure a timely delivery of high quality products.



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Rel. 16567 18 19.2007

## STATEMENT

Herewith we, Arsenal JSC, Iraving its offices at 100, Rozova Dolina St. 6100 Kazaniak, Bulgaria, state that we will deliver the complete list of below items:

- 1. 7.62x39 mm Arsend Asseult Rifle AR- 16 764pcs
- 2. 7.62x39 mm Arsenal Light Machine Cun LMCI- 746pcs
- 3. 73 mm ARSENAL Heavy Anti-tank Grenade Lauthoher ATOL-H1-225pcs
- 4, 7,62x39 mm ARSENAL Assault Rifle AR- 1 592pes
- 5, 40 mm Arsenal Under Barrel Grenade Laurcher UBGL-1-1 592pcs
- 6, 7,62 x 54 mm ARRENAL Machine Cun MG-1 M-74 Spes
- 7. 12.7 mm Heavy Machine Gun DShK- 18pcs

If Thos Inclustries Inc. is awarded for that supply

ARSENAL ISC

N. Ibushev, Configuration / General Director



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#### Eydin Ltd.

Taos has worked with the military goods and consulting group, Evdin Ltd for more than two years. Evdin is our link to preferred pricing in dealings with Romtechnica. Evdin's physical address is:

Evdin Limited Thermopylon 1 6023 Larnaca Cyprus

Through Evdin, Taos has delivered millions of dollars of surplus AK-47, RPKs, and RPG from Romtechnica on previous Iraq contracts. Taos has delivered Romanian arms through Romtechnica to our customers in Iraq, Afghanistan, and the U.S. as shown below:

- Purchased over \$7,000,000 in material cost
- Granted 13 export licenses for weapons and ammunition by the Romanian Export Committee
- Delivered by air, land, and sea to our customers using our proven on the ground support

Romfechnica's physical address is the following:

5C, Timisoara Blvd Bucharest 6, Romania



480 Production Ave, Madison, AL 35758 Phone: (266) 772-7743; (800) 399-TAOS Fax: (258) 772-7789 www.taos-Inc.com

Bydiri Limited Thermopylon 1 6023 Larnaca Cyprus Phone: +357 2461 8494 Fax: +357 2461 8436 Email: •vdin.ltd@gmx.nel

To the attention of: TAOS INDUSTRIES INC Procurement Office Mr. Mike McWilliams Production Avenue 480 35758 Madison, AL USA Mmcwilliams@taos-inc.com

Date: 1 December 2007

Subject: RDECOM Urgent Requirement Weapons

Dear Mr. McWilliams:

in reference to the subject solicitation, Evdin Limited, Thermopylon 1, 6023 Larnaca Cypru's will supply the below items IAW the quoted delivery schedule to Teos industries upon award:

Description	Qty
Grenade Launcher, RPG-7, 40mm with Optical Sight (Optics should be compatible with the OG-7V Frag round)	227
Rifle, Sniper, 7,62mm X 54R to include PSO-1 Scope with illuminated Reticle to include, but not limited to, the following accessories:  Container Gover Bristle Brush Serewdriver Scourer Drift Container Body Oller Cheek Plate Cleaning Rod Cleaning Rod Extender Cleaning Rod extender Cleaning Rod extender Seven (7) magazines per weapon Silng for each weapon	478' t
SPG-9, 73mm Smoothbore Recollless Rifle to include the PGO-9 Optical 4x sight	225

Please address any questions to the undersigned at Evdin Limited, Thermopylon 1, 6023 Larnaca Cyprus



Compeny Registration No: HE 184618 Armament Trade Cleanse of Chamber of Commerce 01 1100

AMENDMENT OF SOLIC	TATION/MODIF	ICATION OF CONTRACT	II.CONT	3000 ditoaa	PAGEOFFA	10es 2
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W91CRB-04-D-0025 000604 Page 2 of 2

SECTION SF 30 BLOCK 14 CONTINUATION PAGE

SUMMARY OF CHANGES

(End of Summary of Changes)

CCRD-AP-BD

1 April 2010

MEMORANDUM FOR RECORD

SUBJECT:

Summary of Award

TAOS

W91CRB-04-D-0025-0006/04

TYPE OF ACTION: Modification to FMS Weapons Delivery Order 0006

BACKGROUND: Delivery Order 0006 was awarded 7 December 2007 for Weapons for Afghanistan.

MODIFICATION: This no cost modification is being issued to reflect the 20,000 YAK-B Links that TAOS is providing as consideration for late delivery. The current delivery date is 7 April 2010. TAOS will not meet the current delivery date. The Links shall be provided upon receipt of the export license. The revised delivery date is not yet known, Another modification will need to be executed when the delivery date is determined,

RECOMMENDATION: Based upon the foregoing, award of this no cost modification is in the best interest of the Government. Award is recommended.

Prepared by:

Approved:

Kathleen L. Wissler

Contracting Officer

Tara L. Casey

Contracting Officer

Yara L. Carry

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W91CRB-04-D-0025 000606 Page 2 of 2

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## SECTION SF 30 BLOCK 14 CONTINUATION PAGE

#### SUMMARY OF CHANGES

SECTION F - DELIVERIES OR PERFORMANCE

The following Delivery Schedule item for SUBCLIN 0001AC has been changed from:

DELIVERY DATE QUANTITY 07-JAN-2011 49,545 N/A FOB: Destination To: DELIVERY DATE QUANTITY SHIP TO ADDRESS UIC 31-JAN-2011 49,545 N/A

SHIP TO ADDRESS

FOB: Destination

The following Delivery Schedule item for SUBCLIN 0004AA has been changed from:

QUANTITY SHIP TO ADDRESS UIC **DELIVERY DATE** 28 N/A 07-JAN-2011 FOB: Destination To: UIC QUANTITY SHIP TO ADDRESS DELIVERY DATE

31-JAN-2011 28 N/A FOB: Destination

(End of Summary of Changes)

FPDS-NG: TERRY.L.MCBEF-W91CRB@US.ARMY.MIL [ Award Ppint ]

Page 1 of 3

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Purchase Card Used As Paym	ent Method:	ho No	Hamel Comments		
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Performance Based Service A * FY 2004 and prior; 80% or m	.cquisition: ore specified as performance	I No - S	ervice where PBA is no	t used. [x]	
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FPDS-NG: TERRY,L,MCBEP-W91CRB@US,ARMY,MIL [ Award Print ]

Page 2 of 3

* FY 2005 and later; 50% or more s	pecified as performance requir	oment	1	
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Legislative Mandates		Principal Place of Performance		
Clinger-Cohen Act:	No 2		State Location Country	
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Product Or Service Information		•		
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Principal NAIGS Code:	332994 Description:	SMALL ARMS MANUFACTURING	Marine Brass (Brasser Brass)	
Bundled Contract:	Not a burided requirement []*		di finosimitatoria interprinti	
System Equipment Code:	000	stitustant int. to is the electric	•	
Country of Product or Service Origin:	RB   SERBIA	novales and transference state of the contract		
Place of Manufacture:	Thou a manufactured and produ	[C]{ 	the section of the trouble words of the 19 book before recommending the brigging trade had a brigging to a sec-	
Domestic or Foreign Entity:	I Seleci Ore	Advantage of the Assessment of the Control of the C	terrie et juite tre erreit operante tourette arrantaprapa e regera papera papera begann besteur Heistelle.	
Use Of Recovered Material:	Spleot One	The second section of the second seco		
InfoTech Commercial Item	Not IT Products or Services Li	adio. waters til transfer		
Category:	freet to compression throws a way	and the spike termination of the same of t		
Claimant Program Code:	A5 Description:	WEAPONS	Lve in-relationship inchination	
Sea Transportation:	NO THE			
GFMGPP Provided Under This Action:	Transaction deep not used GFE/GFF			
Use Of EPA Designated Products:	Meals Regultements [#]			
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Commercial Item Acquisition Proc	edures:	Commercial from Procedures not used	MANUAL INCOME.	
Number Of Offers Received:				
Small Business Competitiveness Demonstration Program:				
Commercial Item Test Program: No				
Preference Programs / Other Data				
Contracting Officer's Business Siz	e Selection:	Small Gustinoses		
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Subcontract Plan: Price Evaluation Percent Difference:	Plan Not Required Constitution of the Constitu

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